COMMITTEE SUBSTITUTE

FOR

H. B. 2750

(By Delegates Frazier, Mahan, Fleischauer, Caputo, Moore, Hunt and Skaff)

(Originating in the Committee on the Judiciary) [February 1, 2011]

A BILL to amend and reenact §49-6-3 and §49-6-5 of the Code of West Virginia, 1931, as amended, all relating to making the commission of sexual assault or sexual abuse an additional consideration a judge may use in issuing an order to temporarily or permanently end a parent-child relationship.

Be it enacted by the Legislature of West Virginia:

That §49-6-3 and §49-6-5 of the Code of West Virginia, 1931, as amended, be amended and reenacted, all to read as follows:

ARTICLE 6. PROCEDURE IN CASES OF CHILD NEGLECT OR ABUSE.

§49-6-3. Petition to court when child believed neglected or abused -- Temporary custody.

- 1 (a) Upon the filing of a petition, the court may order that
- 2 the child alleged to be an abused or neglected child be
- 3 delivered for not more than ten days into the custody of the
- 4 state department or a responsible person found by the court
- 5 to be a fit and proper person for the temporary care of the
- 6 child pending a preliminary hearing, if it finds that:
- 7 (1) There exists imminent danger to the physical well-
- 8 being of the child; and
- 9 (2) there are no reasonably available alternatives to
- 10 removal of the child, including, but not limited to, the
- 11 provision of medical, psychiatric, psychological or
- 12 homemaking services in the child's present custody:
- 13 Provided, That where the alleged abusing person, if known,
- 14 is a member of a household, the court shall not allow
- 15 placement pursuant to this section of the child or children in
- said home unless the alleged abusing person is or has been
- 17 precluded from visiting or residing in said home by judicial
- order. In a case where there is more than one child in the
- 19 home, or in the temporary care, custody or control of the
- 20 alleged offending parent, the petition shall so state, and

21 notwithstanding the fact that the allegations of abuse or 22 neglect may pertain to less than all of such children, each 23 child in the home for whom relief is sought shall be made a 24 party to the proceeding. Even though the acts of abuse or 25 neglect alleged in the petition were not directed against a 26 specific child who is named in the petition, the court shall 27 order the removal of such child, pending final disposition, if 28 it finds that there exists imminent danger to the physical 29 well-being of the child and a lack of reasonable available 30 alternatives to removal. The initial order directing such 31 custody shall contain an order appointing counsel and 32 scheduling the preliminary hearing, and upon its service shall 33 require the immediate transfer of custody of such child or 34 children to the department or a responsible relative which 35 may include any parent, guardian, or other custodian. The 36 court order shall state: 37 (1)(A) that continuation in the home is contrary to the best interests of the child and why; and 38 39 (2)(B) whether or not the department made reasonable 40 efforts to preserve the family and prevent the placement or

that the emergency situation made such efforts unreasonable

or impossible. The order may also direct any party or the

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- department to initiate or become involved in services to facilitate reunification of the family.
- 45 (b) Whether or not the court orders immediate transfer of 46 custody as provided in subsection (a) of this section, if the 47 facts alleged in the petition demonstrate to the court that 48 there exists imminent danger to the child, the court may 49 schedule a preliminary hearing giving the respondents at least 50 five days' actual notice. If the court finds at the preliminary 51 hearing that there are no alternatives less drastic than 52 removal of the child and that a hearing on the petition cannot 53 be scheduled in the interim period, the court may order that 54 the child be delivered into the temporary custody of the 55 department or a responsible person or agency found by the court to be a fit and proper person for the temporary care of 56 57 the child for a period not exceeding sixty days: Provided,
- 59 (1) That continuation in the home is contrary to the best 60 interests of the child and set forth the reasons therefor;

That the court order shall state:

61 (2) whether or not the department made reasonable 62 efforts to preserve the family and to prevent the child's 63 removal from his or her home:

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- (3) whether or not the department made reasonable efforts to preserve the family and to prevent the placement or that the emergency situation made such efforts unreasonable or impossible; and
- (4) what efforts should be made by the department, if any, to facilitate the child's return home: *Provided, however,*That if the court grants an improvement period as provided in section twelve of this article, the sixty-day limit upon temporary custody is waived.
- 73 (c) If a child or children shall, in the presence of a child 74 protective service worker, be in an emergency situation 75 which constitutes an imminent danger to the physical well-76 being of the child or children, as that phrase is defined in 77 section three, article one of this chapter, and if such worker 78 has probable cause to believe that the child or children will 79 suffer additional child abuse or neglect or will be removed 80 from the county before a petition can be filed and temporary 81 custody can be ordered, the worker may, prior to the filing of 82 a petition, take the child or children into his or her custody 83 without a court order: *Provided*, That after taking custody of such child or children prior to the filing of a petition, the 84 85 worker shall forthwith appear before a circuit judge or a

juvenile referee of the county wherein custody was taken, or 86 if no such judge or referee be available, before a circuit judge 87 88 or a juvenile referee of an adjoining county, and shall 89 immediately apply for an order ratifying the emergency 90 custody of the child pending the filing of a petition. The circuit court of every county in the state shall appoint at least 91 92 one of the magistrates of the county to act as a juvenile 93 referee, who shall serve at the will and pleasure of the 94 appointing court, and who shall perform the functions 95 prescribed for such position by the provisions of this 96 subsection. The parents, guardians or custodians of the child 97 or children may be present at the time and place of 98 application for an order ratifying custody, and if at the time the child or children are taken into custody by the worker, the 99 100 worker knows which judge or referee is to receive the 101 application, the worker shall so inform the parents, guardians 102 or custodians. The application for emergency custody may 103 be on forms prescribed by the Supreme Court of Appeals or 104 prepared by the prosecuting attorney or the applicant, and 105 shall set forth facts from which it may be determined that the 106 probable cause described above in this subsection exists. Upon such sworn testimony or other evidence as the judge or 107

108 referee deems sufficient, the judge or referee may order the 109 emergency taking by the worker to be ratified. If appropriate 110 under the circumstances, the order may include authorization 111 for an examination as provided for in subsection (b), section 112 four of this article. If a referee issues such an order, the 113 referee shall by telephonic communication have such order 114 orally confirmed by a circuit judge of the circuit or an adjoining circuit who shall on the next judicial day enter an 115 116 order of confirmation. If the emergency taking is ratified by the judge or referee, emergency custody of the child or 117 118 children shall be vested in the department until the expiration 119 of the next two judicial days, at which time any such child 120 taken into emergency custody shall be returned to the 121 custody of his or her parent or guardian or custodian unless 122 a petition has been filed and custody of the child has been 123 transferred under the provisions of section three of this 124 article.

(d) For purposes of the court's consideration of temporary custody pursuant to the provisions of subsection (a) or (b) of this section, the department is not required to make reasonable efforts to preserve the family if the court determines:

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- (1) The parent has subjected the child, another child of the parent, or any other child residing in the same household or under the temporary or permanent custody of the parent to aggravated circumstances which include, but are not limited to, abandonment, torture, chronic abuse and sexual abuse;
- 135 (2) The parent has:

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- (A) Committed murder of the child's other parent, or custodian, another child of the parent, or any other child residing in the same household or under the temporary or permanent custody of the parent;
 - (B) Committed voluntary manslaughter of the child's other parent, another child of the parent, or any other child residing in the same household or under the temporary or permanent custody of the parent;
 - (C) Attempted or conspired to commit such a murder or voluntary manslaughter or been an accessory before or after the fact to either such crime; or
 - (D) Committed unlawful or malicious wounding that results in serious bodily injury to the child, the child's other parent, to another child of the parent, or any other child residing in the same household or under the temporary or permanent custody of the parent; or

- (E) Committed sexual assault or sexual abuse of the child, the child's other parent, guardian, or custodian, another child of the parent, or any other child residing in the same household or under the temporary or permanent custody of the parent.
- (3) The parental rights of the parent to another child havebeen terminated involuntarily.

§49-6-5. Disposition of neglected or abused children.

1 (a) Following a determination pursuant to section two of 2 this article wherein the court finds a child to be abused or 3 neglected, the department shall file with the court a copy of 4 the child's case plan, including the permanency plan for the 5 child. The term case plan means a written document that 6 includes, where applicable, the requirements of the family 7 case plan as provided for in section three, article six-d of this 8 chapter and that also includes at least the following: A description of the type of home or institution in which the 9 10 child is to be placed, including a discussion of the 11 appropriateness of the placement and how the agency which 12 is responsible for the child plans to assure that the child 13 receives proper care and that services are provided to the parents, child and foster parents in order to improve the 14

15 conditions in the parent(s) home; facilitate return of the child 16 to his or her own home or the permanent placement of the child; and address the needs of the child while in foster care, 17 18 including a discussion of the appropriateness of the services 19 that have been provided to the child. The term "permanency 20 plan" refers to that part of the case plan which is designed to 21 achieve a permanent home for the child in the least restrictive setting available. The plan must document efforts to ensure 22 23 that the child is returned home within approximate time lines 24 for reunification as set out in the plan. Reasonable efforts to 25 place a child for adoption or with a legal guardian may be 26 made at the same time reasonable efforts are made to prevent 27 removal or to make it possible for a child to safely return 28 home. If reunification is not the permanency plan for the 29 child, the plan must state why reunification is not appropriate 30 and detail the alternative placement for the child to include approximate time lines for when such placement is expected 31 32 to become a permanent placement. This case plan shall serve 33 as the family case plan for parents of abused or neglected 34 children. Copies of the child's case plan shall be sent to the child's attorney and parent, guardian or custodian or their 35 counsel at least five days prior to the dispositional hearing.

- 37 The court shall forthwith proceed to disposition giving both
- 38 the petitioner and respondents an opportunity to be heard.
- 39 The court shall give precedence to dispositions in the
- 40 following sequence:
- 41 (1) Dismiss the petition;
- 42 (2) Refer the child, the abusing parent, the battered parent
- 43 or other family members to a community agency for needed
- assistance and dismiss the petition;
- 45 (3) Return the child to his or her own home under
- supervision of the department;
- 47 (4) Order terms of supervision calculated to assist the
- child and any abusing parent or battered parent or parents or
- 49 custodian which prescribe the manner of supervision and
- 50 care of the child and which are within the ability of any
- 51 parent or parents or custodian to perform;
- 52 (5) Upon a finding that the abusing parent or battered
- parent or parents are presently unwilling or unable to provide
- 54 adequately for the child's needs, commit the child
- temporarily to the custody of the state department, a licensed
- 56 private child welfare agency or a suitable person who may be
- 57 appointed guardian by the court. The court order shall state:

58 (A) That continuation in the home is contrary to the best

- 59 interests of the child and why;
- (B) whether or not the department has made reasonable
- 61 efforts, with the child's health and safety being the
- paramount concern, to preserve the family, or some portion
- 63 thereof, and to prevent or eliminate the need for removing the
- child from the child's home and to make it possible for the
- child to safely return home;
- 66 (C) what efforts were made or that the emergency
- 67 situation made such efforts unreasonable or impossible; and
- (D) the specific circumstances of the situation which
- 69 made such efforts unreasonable if services were not offered
- 70 by the department. The court order shall also determine
- 71 under what circumstances the child's commitment to the
- 72 department shall continue. Considerations pertinent to the
- 73 determination include whether the child should:
- 74 (i) Be continued in foster care for a specified period;
- 75 (ii) be considered for adoption;
- 76 (iii) be considered for legal guardianship;
- 77 (iv) be considered for permanent placement with a fit and
- willing relative; or
- 79 (v) be placed in another planned permanent living
- 80 arrangement, but only in cases where the department has

documented to the circuit court a compelling reason for determining that it would not be in the best interests of the child to follow one of the options set forth in subparagraphs (i), (ii), (iii) or (iv) of this paragraph. The court may order services to meet the special needs of the child. Whenever the court transfers custody of a youth to the department, an appropriate order of financial support by the parents or guardians shall be entered in accordance with section five, article seven of this chapter; or

(6) Upon a finding that there is no reasonable likelihood that the conditions of neglect or abuse can be substantially corrected in the near future and, when necessary for the welfare of the child, terminate the parental, custodial and guardianship rights and responsibilities of the abusing parent and commit the child to the permanent sole custody of the nonabusing parent, if there be one, or, if not, to either the permanent guardianship of the department or a licensed child welfare agency. The court may award sole custody of the child to a nonabusing battered parent. If the court shall so find, then in fixing its dispositional order the court shall consider the following factors:

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- 102 (A) The child's need for continuity of care and 103 caretakers;
- 104 (B) the amount of time required for the child to be
 105 integrated into a stable and permanent home environment;
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- 107 (C) other factors as the court considers necessary and 108 proper. Notwithstanding any other provision of this article, 109 the court shall give consideration to the wishes of a child 110 fourteen years of age or older or otherwise of an age of discretion as determined by the court regarding the 111 112 permanent termination of parental rights. No adoption of a 113 child shall take place until all proceedings for termination of 114 parental rights under this article and appeals thereof are final. In determining whether or not parental rights should be 115

(i) That continuation in the home is not in the bestinterest of the child and why;

the parent. The court order shall state:

terminated, the court shall consider the efforts made by the

department to provide remedial and reunification services to

(ii) why reunification is not in the best interests of thechild;

123 (iii) whether or not the department made reasonable 124 efforts, with the child's health and safety being the 125 paramount concern, to preserve the family, or some portion 126 thereof, and to prevent the placement or to eliminate the need 127 for removing the child from the child's home and to make it possible for the child to safely return home, or that the 128 129 emergency situation made such efforts unreasonable or 130 impossible; and

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(iv) whether or not the department made reasonable efforts to preserve and reunify the family, or some portion thereof, including a description of what efforts were made or that such efforts were unreasonable due to specific circumstances.

(7) For purposes of the court's consideration of the disposition custody of a child pursuant to the provisions of this subsection, the department is not required to make reasonable efforts to preserve the family if the court determines:

(A) The parent has subjected the child, another child of the parent, or any other child residing in the same household or under the temporary or permanent custody of the parent to aggravated circumstances which include, but are not limited to, abandonment, torture, chronic abuse and sexual abuse;

- (B) The parent has:
- (i) Committed murder of the child's other parent, another child of the parent or any other child residing in the same
- household or under the temporary or permanent custody of
- the parent;
- 150 (ii) Committed voluntary manslaughter of the child's
- other parent, another child of the parent, or any other child
- residing in the same household or under the temporary or
- permanent custody of the parent;
- (iii) Attempted or conspired to commit such a murder or
- voluntary manslaughter or been an accessory before or after
- the fact to either such crime; or
- (iv) Committed a felonious assault that results in serious
- bodily injury to the child, the child's other parent, or
- custodian, to another child of the parent, or any other child
- residing in the same household or under the temporary or
- permanent custody of the parent; or
- (v) Committed sexual assault or sexual abuse of the child,
- 163 the child's other parent, guardian, or custodian, another child
- 164 of the parent, or any other child residing in the same
- household or under the temporary or permanent custody of
- the parent.

(C) The parental rights of the parent to another child havebeen terminated involuntarily.

- (b) As used in this section, "no reasonable likelihood that conditions of neglect or abuse can be substantially corrected" shall mean that, based upon the evidence before the court, the abusing adult or adults have demonstrated an inadequate capacity to solve the problems of abuse or neglect on their own or with help. Such conditions shall be considered to exist in the following circumstances, which shall not be exclusive:
- (1) The abusing parent or parents have habitually abused or are addicted to alcohol, controlled substances or drugs, to the extent that proper parenting skills have been seriously impaired and such person or persons have not responded to or followed through the recommended and appropriate treatment which could have improved the capacity for adequate parental functioning;
- (2) The abusing parent or parents have willfully refused or are presently unwilling to cooperate in the development of a reasonable family case plan designed to lead to the child's return to their care, custody and control;

- 188 (3) The abusing parent or parents have not responded to
 189 or followed through with a reasonable family case plan or
 190 other rehabilitative efforts of social, medical, mental health
 191 or other rehabilitative agencies designed to reduce or prevent
 192 the abuse or neglect of the child, as evidenced by the
 193 continuation or insubstantial diminution of conditions which
 194 threatened the health, welfare or life of the child;
- (4) The abusing parent or parents have abandoned thechild;
 - (5) The abusing parent or parents have repeatedly or seriously injured the child physically or emotionally, or have sexually abused or sexually exploited the child, and the degree of family stress and the potential for further abuse and neglect are so great as to preclude the use of resources to mitigate or resolve family problems or assist the abusing parent or parents in fulfilling their responsibilities to the child;
 - (6) The abusing parent or parents have incurred emotional illness, mental illness or mental deficiency of such duration or nature as to render such parent or parents incapable of exercising proper parenting skills or sufficiently improving the adequacy of such skills; or

210 (7) The battered parent's parenting skills have been 211 seriously impaired and said person has willfully refused or is 212 presently unwilling or unable to cooperate in the 213 development of a reasonable treatment plan or has not 214 adequately responded to or followed through with the 215 recommended and appropriate treatment plan.

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(c) The court may, as an alternative disposition, allow the parents or custodians an improvement period not to exceed six months. During this period the court shall require the parent to rectify the conditions upon which the determination was based. The court may order the child to be placed with the parents, or any person found to be a fit and proper person, for the temporary care of the child during the period. At the end of the period, the court shall hold a hearing to determine whether the conditions have been adequately improved and at the conclusion of the hearing shall make a further dispositional order in accordance with this section.